

annual report

2009
2010



**Glasgow
Community
Justice
Authority**

a note from the board



Councillor John McKenzie
Convener
Glasgow Community Justice Authority

Welcome to this Glasgow Community Justice Authority's Annual Report for 2009/10. This is our third annual report which highlights our progress at the midway point of our three year area plan 2008/11.

This has been a year of real opportunity. Justice policy has been under the spotlight in new ways. As the Criminal Justice and Licensing Bill has made its way through Parliament it has put the Justice debate firmly on the front pages. The work of the CJA to support partners and promote their work has been even more important this year. A real example of this is where we have seen the visibility of community sentences through snow clearing by community service squads during our worst winter in years.

This year we have also had a renewed focus on women. The Scottish Parliament's Equal Opportunities committee report challenges us all to work better to reduce the rising numbers of women going to prison. This brings great challenges but also a new focus for all partners to really make a difference to the way we work with women offenders, for their benefit and the benefit of all of our communities.

There have been disappointments this year. We were not successful in our bid to run the Caledonian Domestic Abuse Programme. We will however learn from other places and continue to work to better our response to the perpetrators and victims of domestic violence. We also saw the end of our transport pilot to selected prisons. We are currently exploring how to operate this differently for those who need support to access prisons not easily reached by public transport.

This year we have also begun to look to the future. We all face an uncertain financial future and we have begun to see some of the impacts of reducing budgets among all partners. We drafted our 2011/14 area plan amid all of the changes described above. It is a roadmap for where we want to go while recognising we will face mounting challenges. However, as before, we remain committed to **protecting communities and reducing re-offending**. We will continue to work together, to try to understand our problems better, to provide solutions based on what works and to make our services even more effective.

A handwritten signature in black ink that reads "John McKenzie". The signature is written in a cursive style.

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introduction

introduction

About Glasgow Community Justice Authority

Glasgow Community Justice Authority is one of 8 Community Justice Authorities (CJAs) across Scotland. We are a partnership organisation and our purpose is to reduce reoffending in Glasgow and make the city's communities safer. We aim to do this by bringing together a wide range of organisations to improve services for offenders, their families and victims of crime.

We are made up of a Board of elected members of Glasgow City Council, 3 employees and our partners, who are:

- » Crossreach
- » Crown Office and Procurator Fiscal Service
- » Glasgow City Council
- » Glasgow Community Safety Services
- » NHS Greater Glasgow & Clyde
- » SACRO
- » Scottish Court Service
- » Scottish Prison Service
- » Strathclyde Police
- » Victim Support Scotland
- » The Wise Group
- » Turning Point Scotland

We work to a set of actions agreed by our partners in our Area Plan. This report covers 2009/10, the second year of our 2008/11 Area Plan. It sets out where we have made progress and where we have faced challenges in achieving our aims.

Offending In Glasgow

Glasgow continues to develop in both cultural and economic terms. However it still faces considerable challenges. A third of the most deprived areas in Scotland are in Glasgow, and two out of five areas in Glasgow are within the 15% most deprived areas of Scotland (see www.scotland.gov.uk/Topics/Statistics/SIMD). People in Glasgow are less likely to participate in further education and employment, and life expectancy in some areas of the city is well below the national average.

Offending often goes hand in hand with poverty and disadvantage of this kind. Glasgow has proportionately more crime, particularly violent crime, than anywhere else in Scotland. Glasgow also has more offenders – the rate of imprisonment in the city is 337 per 100,000 people, almost double the national average, and in 2008/09 around 21 per cent of prisoners in Scottish prisons came from Glasgow (which has just 11% of the country's population).

Glasgow also has a high number of offenders serving community based sentences. In 2009/10 Glasgow offenders on community service orders completed the equivalent of around £1.1million of unpaid work for the city. Criminal justice social workers in Glasgow completed almost 7,000 court reports, and supervised over 3,250 community sentences.

Our partners continue to work together to manage offenders in the city, reduce reoffending and make communities safer.

the big
picture

the big picture

The focus of all 8 CJAs is in reducing reoffending in our local areas. The main way we approach this is by the development and monitoring of our three-year area plan and annual action plans. The focus is on the part all agencies have to play in reaching our targets and most activities involve a multi agency approach.

While this focus on local service is important, we also recognise the need to play an active role in national policy developments and to learn from, and share good work with colleagues across the country. All CJAs meet regularly to develop our collective role. We are able to do this in a number of ways. For example:

Working with the Scottish Government on the 'Reducing Reoffending' programme.

CJAs are represented on each of the 5 workstreams and also on a number of specific sub groups including; the group taking forward the implementation of the new Community Payback Order and working group on Diversion from Prosecution.

Working with national organisations to develop and work to a set of shared goals.

This includes regular meetings with for example:

- » Association of Directors of Social Work (ADSW)
- » Convention of Scottish Local Authorities (COSLA)
- » Scottish Prison Service Board (SPS)

Providing responses to national consultation exercises on change to policy and practice.

This year the CJAs have provided collective responses on:

- » Criminal Justice and Licensing (Scotland) Bill
- » Joint Thematic Report on Victims
- » Draft MAPPAs Guidance

Chief Officers also provided oral evidence to the Equal Opportunities Committee

CJA Convener meetings with Scottish Ministers.

The CJA Conveners have had a series of productive meetings with Ministers to discuss CJA work and issues particularly relevant to ministerial portfolios. This has not been limited to justice issues. This reflects the need to involve a wide alliance of agencies in the drive to reduce reoffending. In 2009/10 the Conveners have met with:

- » John Swinney Cabinet Secretary for Finance and Sustainable Growth
- » Kenny MacAskill Cabinet Secretary for Justice
- » Keith Brown Minister for Skills and Lifelong Learning
- » Nicola Sturgeon Deputy First Minister and Cabinet Secretary for Health & Wellbeing
- » Fergus Ewing Minister for Community Safety

The Conveners also meet together regularly and are members of the COSLA Community Safety Executive Group. In 2009/10 they participated in a series of events to develop their capacity as a group to champion CJA issues nationally as well as locally.

our progress

This section sets out our progress towards the actions in our action plan for 2008/11, along with some of the challenges we have faced. You can view our action plan on our website:

<http://www.glasgowcja.org.uk/NR/rdonlyres/8A6D35B2-ED36-4A93-A960-8AA2D4A53CE1/0/ACTIONPLAN201011forweb.doc>

our progress

Violent, Serious and Sex Offenders

Progress areas

- » MAPPA governance structures have been further improved during 2009/10 as Glasgow moves on from the implementation phase. The MAPPA Implementation Group has now become 2 separate groups. The MAPPA Strategic Oversight Group aims to monitor and review how the city manages high risk offenders while the Operational Group progresses day to day issues.
- » The Information Sharing Protocol with Registered Social Landlords (RSLs) has now been completed. This protocol covers information sharing around identifying housing for sex offenders and others covered by the MAPPA process. Key statutory partners Criminal Justice Social Work, Strathclyde Police and the Scottish Prison Service now signed up. However, many RSLs are yet to sign up to the protocol and so it is not yet in use.

Challenges

- » Although the Scottish Government is currently working on an interim solution, the delayed roll out of the LS-CMI risk assessment tool has continued to pose challenges for Glasgow.
- » We are committed to linking with the Violence Reduction Unit, particularly around initiatives with young men, and we recognise there is more work to be done in this area. However, in 2009/10 we made links with the Community Planning Safe Theme group and the Community Initiative to Reduce Violence (CIRV) and we are now part of the steering group for the Includem Gangs Pilot Project.
- » In February 2010 we submitted a bid for funding to pilot the Caledonian System programme for offenders convicted of domestic abuse. Our bid was unsuccessful, and along with our partners we will now consider how to strengthen the current provision for this group and prepare for delivery of the new programme once this is rolled out.

Learning from our unsuccessful bid for the Caledonian Programme

Following the extensive work by our partners, led by Criminal Justice Social Work, to prepare the bid for piloting the Caledonian Programme, we have identified a number of key areas for learning and further development:

- » How we evidence and monitor programme work in the city
- » How we respond to Scottish Government requests for information and evidence
- » How the CHANGE programme is delivered and how this can be improved, particularly in terms of support for victims.
- » How we prepare for roll out of national initiatives

This will help us consider approaches to future bids for pilot funding as well as how we evidence partnership working and experience in the city. We will take forward these areas with our partners during 2010-11.

Persistent Offenders, including Women, on Short Term Prison Sentences or Low Tariffs

Progress areas

- » Glasgow's Structured Deferred Sentence (SDS) Pilot has continued to develop during 2009/10, its first full year of operation.
- » During 2009/10 the pilot appeared to be meeting its key aims. All but 2 of those completing SDS successfully avoided a custodial sentence, with most being admonished or receiving a further (non-structured) deferment or community sentence. For more information about the pilot see page 6.

Challenges

- » Plans for a Community Justice Court in Glasgow have been reworked following Scottish Government funding decisions. While a specific Court will not be developed, Criminal Justice Social Work and the Scottish Government now intend to develop a service to achieve the speed and immediacy aims of the court, with offenders receiving community sentences starting work the same day they are sentenced.

- » We have not reviewed existing service provision for persistent offenders during 2009/10 – however this is likely to be covered by a number of areas of work during 2010/11, including mapping exercises around employability work with offenders and the ongoing review of non-core funded services.

Glasgow Structured Deferred Sentence Pilot

The SDS pilot was set up during 2008/09 using development funding from the Scottish Government. The SDS option allows sentencers to put off making a sentence, offering the opportunity for a short intervention to tackle offending needs. This might include:

- » Work on employability
- » Tackling a drug or alcohol problem
- » Group work or 1-2-1 discussions about the impact of offending

This period of deferment allows sentencers to test offenders' motivation to change and see how they might cope with a community based sentence. If an offender works well with the SDS team, this can mean he/she receives a less severe sentence, such as a community based sentence, a fine or even an admonishment. This avoids the use of short term prison sentences which have limited impact on reducing reoffending.

In 2009/10 the SDS team managed 117 cases, including:

- » 26 women
- » 34 young people aged 16-21
- » Offenders involved in a range of crimes, including breaches of the peace, violent crime, weapons possession and breach of court orders

A high proportion of offenders successfully completed their SDS, and the sentencing outcomes for this group were very positive, with most receiving an admonishment or low level sentence, and only 2 receiving custodial sentences.

Young people on SDS are referred to Glasgow Community and Safety Services, who provide a tailored programme of work. The outcomes for young people on SDS referred to GCSS were very positive, with 23 out of 32 completing the programme of work, and most receiving a fine or admonishment after their SDS was complete. None of the young people received a custodial sentence. Following SDS the majority have not reoffended (61%). On referral GCSS can also link young people on SDS to a range of intervention and support through their Offender Management System.

Young Offenders in Transition to the Adult System

Progress areas

- » During 2009/10 we have been involved in 2 new developments that cover work with young people – Glasgow Passport, an employability support service for young men leaving Polmont, and the Includem Gangs Pilot Project, an intensive support service for young people involved in gangs.
- » The Structured Deferred Sentence pilot worked with 34 young people during 2009/10. Young people aged 16-21 on SDS are offered the opportunity to take part in a tailored programme of work with Glasgow Community and Safety Services designed to tackle their offending behaviour.

Challenges

- » Our partners work together to progress work with young offenders through the citywide Youth Justice Forum. We recognise the need to have more formal links with this group to ensure the needs of young offenders in transition to the adult criminal justice system are met.
- » Although a review of the SDS pilot has been undertaken, there is yet to be a specific review of the GCSS group work programme for young people.

Glasgow Passport

Glasgow Passport is a new initiative that started in January 2010. It was inspired by a very successful employability support service provided by Access to Industry to young offenders leaving HMP Polmont to return to the Lothian and Borders area. Glasgow Passport offers a service to (client group) involving:

- » Prison based work with offenders 3-12 months prior to release to assess need and develop a plan around financial security and employability. This will also involve work with offenders on self esteem, confidence and aspirations, leading to SQA qualifications and other awards.
- » Work in the community to support offenders on release to link to employability services in the city and participate in training, work and volunteering opportunities

The service is provided by Access to Industry and is funded through the Breaking the Cycle programme, run by Serco and the Robertson Trust, which aims to enable Scottish charities working in the criminal justice field to pilot new and innovative services for offenders.

Accommodation and Support

Progress areas

- » In 2009/10 links between HMP Barlinnie and Glasgow Homelessness Partnership have been strengthened, leading to progress in a number of key plan areas.
- » A draft housing information leaflet has now been agreed for prisoners in HMP Barlinnie. This will be implemented during 2010/11.
- » The work of the homelessness casework team has been enhanced by provision of a surgery within the Link Centre, focussing on homelessness prevention. The team helps prisoners to retain their tenancies for release if possible, and to avoid homelessness on release.

Challenges

- » We have yet to properly scope provisions and processes for supporting those who have problems sustaining their tenancies.
- » The Scottish Government report on Housing Information and Advice for Offenders is yet to be published, meaning there has been no local work to implement any recommendations in the report.
- » There has been no work with Glasgow RSLs to explore the development of a scheme to allow tenants to give up tenancies responsibly in exchange for access to a new tenancy on release. However, we raised this issue through a local working group on reducing offending, and this has led to links with Glasgow Housing Association on this issue which will be developed over 2010/11.

Employability

Progress areas

- » The extensive work to improve employability support for those involved with Criminal Justice Social Work has continued, with improvements in monitoring arrangements and measuring outcomes. Key learning points from the CJSW approach to staff training are now being rolled out to other partners.
- » The Glasgow Works HMP Barlinnie Pilot ran during 2009/10 and there were many benefits for those involved including:
 - Improved confidence about identifying careers and seeking work amongst programme participants
 - Improved understanding and communication between SPS and LRA staff
- » The developments and challenges highlighted by our partners' work around employability led to the creation of a citywide Offenders and Employability Strategic Group.
- » There have also been a number of developments in relation to Adult Literacies, with continued development of support for liberated prisoners in Glasgow through the Adult Literacies Partnership Link Project. A service for offenders serving community based sentences is also now being developed.

- » Adult Literacies Partnership staff now deliver training to Criminal Justice Social Work in partnership with Glasgow Works to increase awareness of literacies issues and the process for getting clients help with literacy needs.

Challenges

- » The scope and impact of Link Centre Services in HMP Barlinnie is yet to be established.
- » The delay in publication of the Scottish Government's Review of Offender Learning meant that we did not hold a local event on offender employability and learning as planned. Following publication in summer 2010, this event will be held in late 2010.

Joint working between HMP Barlinnie and Glasgow's Local Regeneration Agencies

During 2009/10 a pilot was set up with support from Glasgow Works and Glasgow CJA to link offenders completing an employability programme in prison to their LRA prior to release.

The Changing Lanes programme has been running successfully for some time in HMP Barlinnie, helping prisoners develop their CVs, interview skills and team work. The pilot introduced prison-based sessions with LRA advisors to develop an action plan for each offender. Offenders then linked with their advisor quickly after release from prison.

The pilot has now finished but key learning points included:

- » Better understanding between staff groups of the challenges of the prison environment and the work of LRAs
- » The importance of continuity of support from prison to the community
- » The specific needs of offenders leaving prison and attempting to engage with employers

A citywide Offenders and Employability Strategic Group has now been set up to improve offenders' employability pathways.

Health Improvement

Progress areas

- » There is now a clear protocol in place between SPS and the NHS around GP registration.
- » Our partners have continued to support the preparatory work around the transfer of healthcare provision from SPS to NHS Greater Glasgow and Clyde, taking part in initial discussions and becoming part of national and local working groups.
- » We held a multi-disciplinary event on Learning Disability, attended by a range of partners and stakeholders.
- » The Scottish Government undertook a review of the operation of the Glasgow and Fife Drug Courts which highlighted positive outcomes for offenders in Glasgow and the ongoing local support for the court.

Challenges

- » Actions arising from the joint seminar on addictions held in 2008-09 have not all been implemented, although our partners met during 2009-10 to scope provision and gaps in alcohol support services for offenders. This work will feed into the new Alcohol and Drug Partnership (ADP) structure in the city.

Glasgow Drug Court

2009/10 has been a year of considerable development for the Drug Court in Glasgow. CJSW and GAS have worked with other key partners and stakeholders internally to review the model of delivery, identifying scope to streamline the assessment process, increase referrals and adapt the service to ensure it meets the needs of those who have alcohol related need in addition to other substance misuse issues. In addition the Scottish Government undertook an external review.

In recognition of this our Board members decided to visit the Court in October 2009. The day started with a talk from the Team Leader for the Drug Court Team, outlining the Court's ethos and processes. Members then sat in Court during a number of review hearings to see for themselves how the process helps motivate offenders to reduce their drug use and offending behaviour. There was then a discussion session with Sheriff Ruxton, with key questions focussing on the role of the court in addressing alcohol as well as drug use. Our Board members found the visit informative and useful and noted the excellent work and commitment of all involved in the Drug Court.

GCJA Learning Disability Event

In February 2010 Glasgow CJA held a Learning Disability seminar at Glasgow Parish Halls. The aim of the event was to consider:

- » The prevalence of Learning Disabilities within the offender population, particularly in prison
- » Challenges associated with supporting those with learning disabilities in a justice setting and preventing reoffending.
- » Solutions and ways forward.

A number of speakers provided key background information, including:

- » Dan Gunn, Governor, HMP Glenochil and National Justice Disability Steering Group
- » Michael McClements, Joint General Manager, Glasgow Learning Disability Partnership
- » Frank Gibbons, Healthcare Manager, HMP Barlinnie
- » Dr Louise Robinson, Clinical Lecturer in Forensic Psychiatry, Edinburgh University
- » Bailie Christopher Mason, Convenor, Glasgow City Council Autism Spectrum Disorder Working Group

This was followed by a discussion session between the speakers and event participants. The event offered an opportunity for practitioners and policy-makers from a range of agencies to come together to highlight key issues and share information and best practice.

Communication

Progress areas

- » Following the 2008/09 consultation with families, we undertook to develop information cards to be provided in court for families of offenders sent to prison. During 2009/10 the information card content and design was finalised. Permission to roll these out to Glasgow Sheriff Court has now been secured and the cards will be available to families during 2010/11
- » During 2009/10 we began to make links with the Community Planning Safe Theme in Glasgow. This included participating in the Community Safety Partnership Safe Theme Workshop, to support local groups to meet the priorities involved in the Safe Theme Strategic Assessment
- » We also attended a number of Local Community Planning groups to raise awareness of our work to reduce reoffending.
- » We have also made links with the Criminal Justice Board in Glasgow to identify shared objectives and areas for joint working.

- » 2009/10 saw the development of Glasgow CJA's Victims' Issues Group, chaired by Victim Support Scotland. This group was developed along the lines of a similar group in South West Scotland CJA. In Glasgow the group aims to develop a local victims' strategy, bringing together partners including Victim Support Scotland, Women's Aid and Glasgow Community Safety Services (who provide a range of services, from support for victims of domestic abuse and commercial sexual exploitation, to offering restorative approaches to the community in response to ASB).

Challenges

- » Despite ongoing work relating to Community Service Visibility, there are still many more opportunities to highlight the contribution of Community Service. A key priority for 2010/11 will be to ensure a consistent approach to this across the city.

Glasgow Community and Safety Services community service squad placements

In June 2009 Glasgow Community and Safety Services (GCSS) took on the provision of community service squad placements in Glasgow. During the first year of operation offenders completed over 10,000 placements, delivering over 60,000 hours of unpaid work to Glasgow's communities. A total of 71 sites have benefited from the work, including community facilities, churches, schools and open space environmental sites, through general maintenance work, painting and ground cultivation.

Access to Prisons for Families and Others

Progress areas

- » Awareness of the difficulties faced by families of prisoners continues to improve, through ongoing discussion at the Lead Officers' Group and family strategy group. The new Information Cards to be provided at court will provide families with points of contact to make access easier.

Challenges

- » Despite SACRO's considerable effort to develop a new transport service to HMP Glenochil, low take up has led to the service being discontinued. SACRO, in partnership with SPS and other partners, are now working to identify the best way to provide viable transport to hard-to-reach prisons.

Supporting and Developing the Workforce

Progress areas

- » In 2010/11 Glasgow continued to face difficulties in appointing a Learning and Development Officer for CJSW. This post has now been filled.

Challenges

- » There is still no joint training forum or database for Glasgow CJA partners.
- » The coming year is likely to offer further challenges due to the roll out of several new developments that will involve training, including the new Community Payback Order and the interim version of the LS-CMI risk management tool.

Improvements in Community Service

In 2009/10 the Scottish Government conducted an audit of community service in relation to speed and immediacy targets around starting unpaid work and completing orders quickly. The audit examined performance in November 2008, with a follow up in November 2009.

The 2008 figures highlighted a number of challenges for Glasgow, particularly in terms of post sentence review and timescales for starting work. Following considerable work across the city, the 2009 figures showed a significant improvement in key areas however there is a recognition that there is still significant work to be done.

Target area	2008	2009
Post sentence review within 1 working day of court disposal	42%	62%
Commenced work within 7 working days of order	2%	42%
Time taken to complete orders of 150 hours or less	274 days	203 days

The audit will be repeated for November 2010, and interim figures have shown further improvement, with clear processes in place to enable achievement of national standards. A Rapid Improvement Event is planned for Autumn 2010 where plans will be made to streamline the service further. This good practice will also support the delivery of the forthcoming Community Payback Order.

Performance Management and Resources

Progress areas

- » There have been regular performance reports to the board on key service areas, although these have not covered all core and non core services.
- » We have analysed all the data available for the Integrated Performance Framework for 2006/07 to 2009/10. A summary report is available on our website www.glasgowcja.org.uk but some highlights are provided in the box on the right.

Challenges

- » The Scottish Government undertook a review of the Integrated Performance Framework during 2008/09 and identified that this was no longer fit for purpose. CJAs will now work to develop a new approach to measuring national performance.
- » New developments in 2010/11, including the new Community Payback Order, are likely to increase data and reporting requirements further for our partners.

Performance Highlights

Recorded crime fell by around 11% from 1,174 per 10,000 population in 2008/09 to 1,039 per 10,000 population in 2009/10

Criminal Justice Social Work attendance at prison based Integrated Case Management Conferences improved from 84% to 89% – taking this above the target rate of 85%.

There was an **increase in the use of Drug Treatment and Testing Orders**, 76 new orders were made compared with just 54 last year.

The Scottish Crime and Justice Survey showed that 3 out of 5 people in **Glasgow felt safe** walking alone in their local area after dark.

The Glasgow Household Survey showed that **4 out of 5 people are aware of community service**, and just 1 in 5 people thought that community sentences would not prevent further offending.

Successful completion of community service orders increased from 66% in 2008/09 to 72% in 2009/10.

There was an **increase in the number of Throughcare Addiction Services clients attending at least one community-based appointment** on release from prison from 128 in 2008/09 to 160 in 2009/10.

managing resources

managing resources

Our Funding

In 2009/10 we received almost £18million in section 27 grant funding, for allocation to the Local Authority to fund Criminal Justice Social Work in Glasgow. This funding includes:

- » Core funding to deliver statutory responsibilities, such as the provision of social enquiry reports to court and the supervision of offenders on community sentences.
- » Non core funding, to cover some statutory services some non statutory services such as Throughcare Addictions Services, and the 218 Service for women offenders.

Our Board monitors this funding through quarterly reports that include projected spending for the year.

We also received £190,000 in 2009/10 to fund local developments. This money has continued to be spent on funding Glasgow's Structured Deferred Sentence Pilot, with 2009/10 being the first full year of operation for the service. This funding ends in 2010/11, and looking forward to 2010/11, the pilot will be reviewed and decisions made about further funding.

We also receive £200,000 per annum from the Scottish Government to cover running costs for the organisation, including the salaries of the 3 person team and expenses of board members. This funding is also used to purchase IT, Legal, Finance and Human Resources support from Glasgow City Council. It also covers the costs of events and other activity to bring partners together, such as our Learning Disability Event and our Local Area Planning Event.

Other Resources

Our partners provide significant staff resources to help us achieve our aims and objectives. Staff work to progress actions set out in the Area Plan and attend meetings to update partners. They also provide board papers to keep the our Board up to date with progress and new developments as well as sitting on a number of working groups and getting involved in setting up events and meetings.

looking
forward

looking forward

A significant proportion of our work in 2009/10 has involved preparing for future years. We have laid the foundations for key actions for 2010/11, as well as setting out our aspirations for 2011/14.

During 2009/10 we have also begun to prepare for the many challenges and developments that our partners will be involved in during the coming years. This includes considering the impact of freezes or reductions in funding and the implications of new developments, particularly in relation to new legislation.

Key Action Areas for 2010/11

Employability

Following a number of developments in employability work with offenders during 2009/10, we set up an Offenders and Employability Strategic Group in partnership with Glasgow Works in May 2010. The group's aim is to work in partnership to consider how existing processes and services in the city could be developed to improve employment outcomes for offenders and help reduce reoffending.

Women offenders

During 2009/10 there were a number of publications that sought to highlight the particular needs of women offenders, and the challenges associated with these. This included the Scottish Parliament's Equal Opportunities Committee report on female offenders in the criminal justice system and the report on the inspection of Cornton Vale.

Following this, the Scottish Government allocated additional funding of £100,000 for each CJA area for development of services for women offenders. In Glasgow partners involved in working with women offenders across the city identified key gaps and barriers. They proposed that the funding be used to fund a Women's Services Coordinator based part of the week in Cornton Vale and Greenock prisons, as well as a pick up service to help women get safely from prison to appointments in the community on liberation.

To monitor and maximise the impact of these developments, we will set up a Women Offenders Strategic Group, which will include representatives from a range of services throughout the city.

CPP links/wider links

We developed new links with Local Community Planning and service delivery structures during 2009/10. During 2010/11 we will continue to build on these links, against a background of significant restructuring of local service delivery and planning across the city.

Community Planning is embedded in the structure of the Scottish Government's Reducing Reoffending Programme which will be the main framework for changes to criminal justice during 2010/11. CJAs have developed a strong working relationship with COSLA to support links with Local Authority and CPP structures.

Alcohol

During 2010/11 there will be an increased focus on the links between alcohol misuse and offending. Alcohol continues to present a challenge for justice organisations in the city. Indeed, the role of alcohol in violent offending (which is more prevalent in Glasgow) has been highlighted recently by the Scottish Prison Service report Alcohol and Violence Among Young Male Offenders in Scotland. In 2010/11 the Scottish Government will be working to progress the Alcohol (Scotland) Bill into legislation – this sets out a number of innovative approaches to tackling Scotland's problems with alcohol.

Much of the groundwork in relation to tackling alcohol and offending in Glasgow is already underway:

- » Glasgow City Council has developed a citywide Alcohol Strategy with other key partners
- » Additional funding in relation to Alcohol Brief Interventions has meant that key services are more able to act to tackle service users' alcohol needs
- » Development work in relation to Glasgow's Drug Court has focussed on making the service suitable for those whose offending is related to both alcohol and drug issues

We will continue to build on this work during 2010/11, particularly through participating in the development of the Alcohol and Drug Partnership Strategy for the city.

National Developments

A number of big changes in criminal justice are planned for 2010/11. Following the passing of the Criminal Justice and Licensing Bill, the Community Payback Order is to be introduced in late 2010. This is a new order that will replace Supervised Attendance Orders, Community Service Orders and Probation Orders. The new legislation also includes a presumption against prison sentences of less than 3 months – this might mean that more community sentences are made.

Discussions will continue about the implementation of the Criminal Justice and Licensing Act. The Scottish Government is currently liaising with a number of our partners and stakeholders about the costs associated with this legislation.

The Criminal Justice and Licensing (Scotland) Act and the new Community Payback Order

The CPO is a key feature of the new Criminal Justice and Licensing (Scotland) Act. This new community sentence replaces a number of existing sentencing options (Supervised Attendance Orders, Community Service Orders and Probation Orders) with a single order that can include a number of requirements such as:

- » Unpaid work – where an offender will undertake a period of unpaid work of benefit to the community. The community must be consulted on the type of unpaid work to be undertaken by offenders.
 - » Supervision – where an offender will be supervised by the local authority for a set period, to monitor their behaviour and provide input to tackle offending behaviour
 - » Conduct – where certain behaviours or actions will be prohibited
 - » Drug or alcohol treatment requirements – where an offender will be required to receive treatment for drug or alcohol problems
 - » Mental health – where an offender will be required to receive treatment for a mental health issue
- » There is a presumption against custodial sentences of 3 months or less – this might mean that more offenders will receive a community sentence instead of going to prison.
- Instead of spending a short period in prison where little can be done to tackle offending need, more offenders might get community based sentences. This would offer offenders the opportunity to pay back to the community through unpaid work, improve or maintain links with their family and community and work to tackle their offending behaviour.
- Although a date has yet to be set, it is likely that the CPO will be available to the Courts from the end of 2010. This will mean a period of preparation for our partners, who will have to consider:
- » Staff training
 - » Delivery processes
 - » How to consult with communities about the type of unpaid work needed

The new Act will mean that:

- » For the first time Justices of the Peace will have access to an order that can involve unpaid work

Work to prepare has already started, with local awareness raising events and other communication work to highlight the new developments.

2010/11 will see the roll out of new National Outcomes and Standards for Criminal Justice Social Work, covering standards for the new Community Payback Order as well as a new format for social work reports to court. In addition there will be a roll out of an interim version of the risk assessment tool LS-CMI which will replace older risk management tools currently in use. This will involve a significant level of training for our partners, particularly Criminal Justice Social Work and the Scottish Prison Service.

The issue of how to fund these changes in coming years in the face of financial constraints will also be considered following the government's spending review in September.



Area Plan 2011/14

GCJA's role in supporting these new developments will be set out in the Area Plan and Action Plan for 2011/14.

Developing the 2011/14 area plan has been a key area of work for GCJA during 2009/10. This work has included:

- » National planning activity alongside other CJAs with key partners including SG, COSLA, ADSW and SPS
- » Our local planning event where our partners and stakeholders identified key areas for improvement
- » Consultation with stakeholder groups including prisoners and victims' representatives.

The Area Plan for 2011/14 is now complete and is available on our website:

<http://www.glasgowcja.org.uk/NR/rdonlyres/8A6D35B2-ED36-4A93-A960-8AA2D4A53CE1/0/ACTIONPLAN201011forweb.doc>

or by contacting us by email at:

communityjusticeauthority@glasgow.gov.uk

or by telephone on 0141 287 0916. During 2010/11 GCJA will ask partners and stakeholders for more input to help develop the action plan which will help us deliver the aims and objectives agreed in the new plan.

additional
information

additional information

Glasgow Community Justice Authority:
Integrated Performance Framework –
Summary Report 2006/10

This report provides a summary
of performance information about
Glasgow Community Justice
Authority. You can see a copy of
the report on our website at:
www.glasgowcja.org.uk

Glasgow Community Justice
Authority Equality Action Plan

The 2009/10 update to the action
plan can be accessed on our website at:
www.glasgowcja.org.uk

or by contacting us (details below)

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