

GLASGOW COMMUNITY JUSTICE AUTHORITY

Glasgow, 27th November 2007.

- Present: Elaine McDougall (Chair), James Dornan, Archie Graham, Jean McFadden and Mary Paris.
- Apologies: John McKenzie and Stephen Curran, Raymund McQuillan and John Tannahill.
- Attending: L Sclater (Clerk); A Connolly (Chief Officer), David Crawford, Coleen McDermott and Cath Smith (Social Work Services) Catriona Renfrew and Lorna Kelly (GG & C NHS Board), Heather Keir (Scottish Prison Service), Gavin Hamilton (Apex Scotland), Marnie Hodge (Turning Point Scotland) and Kathleen Caskie (Victim Support Scotland).

Minutes of previous meeting approved.

1 The minutes of the previous meeting of 4th September 2007 were submitted and approved.

Turning Point Scotland – Presentation noted.

2 The authority heard and noted a presentation by Marnie Hodge, Turning Point Scotland detailing the services they provide throughout Scotland, and in particular those services provided within the fields of substance misuse, homelessness and mental health.

Financial report noted.

3 There were submitted and noted a financial report detailing the projected financial position for 2007/08 for Criminal Justice Social Work Services which is funded by the Scottish Government grant.

After consideration, the authority noted the projected financial position for 2007/08.

National Advisory Body recommendation on Area Plan 2008-11- Response to Cabinet Secretary approved.

4 There was submitted a report by the Chief Officer regarding the National Body's recommendations on Glasgow CJA's Area Plan

- (1) advising that
 - (a) the draft Area Plan had been presented to the National Advisory Body's (NAB) Scrutiny Panel on 10th October 2007; and
 - (b) confirmation had been received that the NAB was content with the plan subject to a few issues being addressed; and

- (2) detailing
 - (a) the observations made by the NAB e.g. strengths and weaknesses of the plan; and
 - (b) the initial response to those recommendations as detailed in the report.

After consideration, the authority

- (i) noted
 - (A) the NAB's recommendations to the Area Plan;
 - (B) that the amended plan had to be submitted by 30th November 2007; and
- (ii) approved the report as the initial response to the Cabinet Secretary.

Better Health, Better Care consultation – Response approved.

5 There was submitted a report by the Scottish Government entitled Better Health, Better Care which had been prepared as a discussion paper on the priorities for health and wellbeing in Scotland.

After consideration, the authority

- (1) welcomed the opportunity to respond to the consultation; and
- (2) approved the report as Glasgow CJA's response to the consultation process.

Area Plan 2007-08 – Progress noted.

6 There was submitted a report by the Chief Officer regarding the progress made to date on the implementation of the Area Plan 2007/08.

After consideration, the authority noted

- (1) that a performance management framework was being developed to monitor progress and outcomes more accurately in the future; and
- (2) the progress made to date and the areas where further progress was required.

Glasgow Community Justice Equality Scheme approved.

7 There was submitted a report by the Chief Officer regarding the Glasgow Community Justice Equality Scheme

- (1) advising that the authority had committed itself to prepare an equality scheme by 30th November 2007; and
- (2) detailing a draft equality scheme which would be adopted for the work of Glasgow CJA.

After consideration, the authority

- (a) approved the draft equality scheme;
- (b) noted that
 - (i) further consultation on the equality duties and responsibilities of the CJA was required, which would be progressed as part of an action plan; and
 - (ii) an annual report reviewing the equality scheme would be prepared and submitted to a future meeting.

Housing and Accommodation – Establishment of working group approved.

8 There was submitted a report by the Chief Officer regarding the establishment of a working group to look at progressing the area plan's commitment of establishing stronger links with the housing sector,

- (1) advising that the area plan 2008-11 had identified housing and accommodation as a key priority; and
- (2) detailing
 - (a) specific areas of work to be covered by the housing and accommodation working group; and
 - (b) that the following agencies should have representation on the working group;-

Glasgow Community Justice Authority
 Glasgow City Council, Criminal justice Social Work Services
 Scottish Prison Service
 Glasgow Homelessness Partnership
 Glasgow Housing Association
 Registered Social Landlord Sector
 SACRO

After consideration, the authority

- (i) approved the remit and membership of the Housing and Accommodation Working Group; and
- (ii) noted that the working group would meet approximately every 6 weeks from December 2007, and would report back with any progress to this authority.

Implementation of Multi Agency Public Protection Arrangements (MAPPA) – Update noted.

9 There was submitted a report by the Head of Criminal Justice, Social Work Services regarding the implementation of Multi Agency Public Protection Arrangements (MAPPA), detailing

- (1) the statutory obligations placed upon Local Authorities by Sections 10 and 11 of the Management of Offenders etc (Scotland) Act 2005; and
- (2) the progress made to date.

After consideration, the authority noted

- (a) the progress made to date in fulfilling the statutory obligations; and
- (b) that further progress reports would be submitted to the authority in the future.

Criminal Justice Social Work Services – Social Work Inspection Agency (SWIA) action plan response noted.

10 There was submitted a report by the Head of Criminal Justice, Social Work Services regarding the progress made to date within Criminal Justice Social Work Services in response to the recent SWIA inspection, detailing

- (1) the Criminal Justice Social Work Services SWIA report 2007 action plan; and
- (2) the progress made to date in response to the action plan.

After consideration, the authority noted the progress made to date as detailed in the report.

Date of next meeting.

11 Tuesday 19th February 2008 at 1400hours.

GLASGOW COMMUNITY JUSTICE AUTHORITY

Glasgow, 27th November 2007.

- Present: Elaine McDougall (Chair), James Dornan, Archie Graham, Jean McFadden and Mary Paris.
- Apologies: John McKenzie and Stephen Curran, Raymund McQuillan and John Tannahill.
- Attending: L Sclater (Clerk); A Connolly (Chief Officer), David Crawford, Coleen McDermott and Cath Smith (Social Work Services) Catriona Renfrew and Lorna Kelly (GG & C NHS Board), Heather Keir (Scottish Prison Service), Gavin Hamilton (Apex Scotland), Marnie Hodge (Turning Point Scotland) and Kathleen Caskie (Victim Support Scotland).

Minutes of previous meeting approved.

1 The minutes of the previous meeting of 4th September 2007 were submitted and approved.

Turning Point Scotland – Presentation noted.

2 The authority heard and noted a presentation by Marnie Hodge, Turning Point Scotland detailing the services they provide throughout Scotland, and in particular those services provided within the fields of substance misuse, homelessness and mental health.

Financial report noted.

3 There were submitted and noted a financial report detailing the projected financial position for 2007/08 for Criminal Justice Social Work Services which is funded by the Scottish Government grant.

After consideration, the authority noted the projected financial position for 2007/08.

National Advisory Body recommendation on Area Plan 2008-11- Response to Cabinet Secretary approved.

4 There was submitted a report by the Chief Officer regarding the National Body's recommendations on Glasgow CJA's Area Plan

- (1) advising that
 - (a) the draft Area Plan had been presented to the National Advisory Body's (NAB) Scrutiny Panel on 10th October 2007; and
 - (b) confirmation had been received that the NAB was content with the plan subject to a few issues being addressed; and

- (2) detailing
 - (a) the observations made by the NAB e.g. strengths and weaknesses of the plan; and
 - (b) the initial response to those recommendations as detailed in the report.

After consideration, the authority

- (i) noted
 - (A) the NAB's recommendations to the Area Plan;
 - (B) that the amended plan had to be submitted by 30th November 2007; and
- (ii) approved the report as the initial response to the Cabinet Secretary.

Better Health, Better Care consultation – Response approved.

5 There was submitted a report by the Scottish Government entitled Better Health, Better Care which had been prepared as a discussion paper on the priorities for health and wellbeing in Scotland.

After consideration, the authority

- (1) welcomed the opportunity to respond to the consultation; and
- (2) approved the report as Glasgow CJA's response to the consultation process.

Area Plan 2007-08 – Progress noted.

6 There was submitted a report by the Chief Officer regarding the progress made to date on the implementation of the Area Plan 2007/08.

After consideration, the authority noted

- (1) that a performance management framework was being developed to monitor progress and outcomes more accurately in the future; and
- (2) the progress made to date and the areas where further progress was required.

Glasgow Community Justice Equality Scheme approved.

7 There was submitted a report by the Chief Officer regarding the Glasgow Community Justice Equality Scheme

- (1) advising that the authority had committed itself to prepare an equality scheme by 30th November 2007; and
- (2) detailing a draft equality scheme which would be adopted for the work of Glasgow CJA.

After consideration, the authority

- (a) approved the draft equality scheme;
- (b) noted that
 - (i) further consultation on the equality duties and responsibilities of the CJA was required, which would be progressed as part of an action plan; and
 - (ii) an annual report reviewing the equality scheme would be prepared and submitted to a future meeting.

Housing and Accommodation – Establishment of working group approved.

8 There was submitted a report by the Chief Officer regarding the establishment of a working group to look at progressing the area plan's commitment of establishing stronger links with the housing sector,

- (1) advising that the area plan 2008-11 had identified housing and accommodation as a key priority; and
- (2) detailing
 - (a) specific areas of work to be covered by the housing and accommodation working group; and
 - (b) that the following agencies should have representation on the working group;-

Glasgow Community Justice Authority
 Glasgow City Council, Criminal justice Social Work Services
 Scottish Prison Service
 Glasgow Homelessness Partnership
 Glasgow Housing Association
 Registered Social Landlord Sector
 SACRO

After consideration, the authority

- (i) approved the remit and membership of the Housing and Accommodation Working Group; and
- (ii) noted that the working group would meet approximately every 6 weeks from December 2007, and would report back with any progress to this authority.

Implementation of Multi Agency Public Protection Arrangements (MAPPA) – Update noted.

9 There was submitted a report by the Head of Criminal Justice, Social Work Services regarding the implementation of Multi Agency Public Protection Arrangements (MAPPA), detailing

- (1) the statutory obligations placed upon Local Authorities by Sections 10 and 11 of the Management of Offenders etc (Scotland) Act 2005; and
- (2) the progress made to date.

After consideration, the authority noted

- (a) the progress made to date in fulfilling the statutory obligations; and
- (b) that further progress reports would be submitted to the authority in the future.

Criminal Justice Social Work Services – Social Work Inspection Agency (SWIA) action plan response noted.

10 There was submitted a report by the Head of Criminal Justice, Social Work Services regarding the progress made to date within Criminal Justice Social Work Services in response to the recent SWIA inspection, detailing

- (1) the Criminal Justice Social Work Services SWIA report 2007 action plan; and
- (2) the progress made to date in response to the action plan.

After consideration, the authority noted the progress made to date as detailed in the report.

Date of next meeting.

11 Tuesday 19th February 2008 at 1400hours.

Report to: Glasgow Community Justice Authority

Date: 6 February 2008

Report by: Chief Officer

Contact: Anne Connolly, 0141 287 5787

Criminal Justice Services Allocation of Grant 2008-2009

Purpose of Report:

The Authority is responsible for the financial management of the Criminal Justice Social Work Services grant allocation for 2008-2009. This report sets out the allocation for 2008-2009 compared to last year and the arrangements for agreeing and monitoring the delivery of services against this allocation.

Recommendations

The Authority is asked to;

- note the allocation for criminal justice services for 2008-2009 and the challenges such a tight settlement brings to the service in delivering its statutory and support services.

1.0. Introduction

1.1 The Authority is responsible for the financial management of the Criminal Justice Social Work Services grant allocation for 2008-2009. This report sets out the allocation for 2008-2009 compared to last year and the arrangements for agreeing and monitoring the delivery of services against this allocation and the priorities set out in the Area Plan.

2.0. The Allocation 2008-2009

2.1 As in previous years, the allocation is based on two elements of funding;

- core funding for mainstream services that are provided Scotland-wide such as probation services, social enquiry reports and court services; and
- non core funding for a range of interventions, treatment and support services such as addiction services, the 218 centre for women offenders and the arrest referral scheme

2.2. The formula for how core funding is calculated is based on a national formula agreed by Cosla and the Association of Directors of Social Work, which was reviewed in 2005-2006.

2.3. It has been an extremely tight budget settlement this year but the Scottish Government has made an additional £1m available across Scotland to support core services. This increase is split into two parts; £0.5m has been provided to assist in meeting the rising costs of delivering services and £0.5m specifically for the expansion of the capacity and throughput of bail supervision schemes. Whilst the overall level of available funding for 2008-09 has been increased, it does not fully fund inflationary increases, and the application of the formula based on the most recent workload and needs factor figures will obviously result in different outcomes for each C.J.A.

3.0. Glasgow's Allocation

3.1. Glasgow allocation is £17,486,012, an overall increase of £129,408 or 0.74%. There have been no new monies for additional services/pilot projects allocated to Glasgow C.J.A. for 2008-2009. This presents a challenge to the service to deliver its statutory and support services in the context of inflationary increases, the workforce pay & benefits review and to meet any national pay award.

- 3.2. A detailed breakdown of the allocation is provided in the attached appendix (a).

CORE

- 3.3. In summary – there is an overall increase for core services of £165,049. The main elements of the increase are

- Probation £107,930
- Community Services £171,389
- S.A.O. £143,723
- Mandatory SAO £105,189
- Bail £ 86,986

With decreases for

- Throughcare £432,031
- Diversion £ 46,432

The decrease in Throughcare funding is as a result of the application of the formula used to calculate workload figures.

NON CORE

There has been an overall decrease in the funding for non-core services of £35,000, this relates mainly to the withdrawal of funding for,

- Throughcare supervision of sex offenders £61,539
- Bail Pilot £58,102

Funding for these services has now been included in the Core Budget.

There has been an increase to

- Mandatory Drug Testing of Arrestees £84,000

4.0 Use and Monitoring of the Allocation

- 4.1 The CJA is responsible for ensuring transparency and probity in the use of the allocation and for monitoring performance against the allocation.

- 4.2 I would propose that the C.J.A. be provided with a detailed quarterly financial report, which shows clearly how the Scottish Government funds are allocated and actual expenditure trends against these.

5.0 Recommendations

- 5.1 It is recommended that the Authority

- note the allocation for criminal justice services 2008-2009 and the challenges such a tight settlement brings to the service in delivering its statutory and support services.

CJSW Grant Allocation 2008-2009

Appendix a

Core	2007/08	2008/09	Increase/decrease	% Difference
Probation	£1,850,708	£1,958,638	£107,930	5.83%
Community Service	£1,965,844	£2,137,233	£171,389	8.72%
Social Enquiry Reports	£2,058,584	£2,068,860	£10,276	0.50%
Throughcare	£2,086,115	£1,654,084	−£432,031	-20.71%
HCR	£83,227	£89,535	£6,308	7.58%
SAO	£411,373	£555,096	£143,723	34.94%
Mandatory SAO	£634,728	£739,917	£105,189	16.57%
Diversion	£67,603	£21,171	−£46,432	-68.68%
Bail	£209,681	£296,667	£86,986	41.48%
Court Services	£520,000	£531,711	£11,711	2.25%
Total Core Services	£9,887,863	£10,052,912	£165,049	1.67%

Non Core	2007/08	2008/09	Increase/decrease	% Difference
Arrest Referral	£953,175	£953,175	£0	0%
Arrest Referral Treatment	£130,000	£130,000	£0	0%
Constructs PSSO	£724,492	£724,492	£0	0%
Delivery of the National Training Programme	£60,000	£60,000	£0	0%
Drug and alcohol Programmes(inc GCA Groupwork)	£270,099	£270,099	£0	0%
Drug Courts	£1,204,350	£1,204,350	£0	0%
DTTOs	£350,733	£350,733	£0	0%
Mandatory Drug Testing of Arrestees	£416,000	£500,000	£84,000	20.19%
MAPPA	£83,318	£83,318	£0	0.00%
Racially Motivated Offending Intervention Model	£36,972	£36,972	£0	0%
Sex Offenders Project (inc CQP)	£274,588	£274,588	£0	0%
Supported Accommodation	£832,886	£832,886	£0	0%
Throughcare Addiction Services	£321,500	£321,500	£0	0%
218 Centre	£1,736,863	£1,736,863	£0	0%
VISOR	£50,909	£50,909	£0	0%
Bail Pilot	£61,539	£0	−£61,539	
Through Care Supervision of Sex Offenders	£58,102	£0	−£58,102	
Young Women Offender Project	£32,623	£32,623	£0	0%
Total Non Core Services	£7,598,149	£7,562,508	−£35,641	-0.47%

Total Non Core Services	£17,486,012.0	£17,615,420.0	£129,408.0	0.74%
--------------------------------	----------------------	----------------------	-------------------	--------------



Glasgow
Community
Justice
Authority

Report to: Glasgow Community Justice
Authority

Report by: Head of Criminal Justice Social Work

Date: 19 February 2008

Contact: Raymund McQuillan 0141 420 5789

Proposal to Develop a Structured Deferred Sentence Option for Glasgow

Purpose of Report:

This report provides a summary of proposals to develop a Structured Deferred Sentence option that will be targeted on young, persistent offenders aged 16 to 21 who are not currently in either the Children's Hearing or Youth Justice systems.

The Scottish Government has invited bids for an additional £190,000 each year for 3 years for each CJA. These bids must relate directly to the priorities outlined in the Area Plan and must demonstrate added value in relation to existing funding and service developments.

Recommendations:

- Approve the further development of proposals for a Structured Deferred Sentence for Glasgow.
- Approve the proposed outline model and allow this to be confirmed as Glasgow CJA's bid for additional funding

Proposal for New Structured Deferred Sentence Model

Prepared by Criminal Justice Social Work Services

1. Background

- 1.1 Additional funds amounting to £190,000 per annum are available from the Scottish Government via the Community Justice Authority between 2008 and 2011 to progress the priority actions in the Area Plan 2008-11. Glasgow's proposal is to target young persistent offenders and deliver the plan commitment to develop an innovative structured deferred sentence (SDS) model.
- 1.2 This fits with the CJA Improvement Area 2 Persistent Offenders and Improvement Area 3 Young Offenders in transition to the adult system. It is also an action agreed under Improvement Area 2: Develop a Structured deferred sentence package option for persistent offenders (following the national community sentences review recommendations).

2. Target Group

- 2.1 This proposal suggests a target group of young offenders between the ages of 16 and 21, the majority of whom fall into the category of persistent offenders. While there is a working definition of persistence agreed within the CJA plan we recognise this will need to be refined as the service develops and this will be done in consultation with partners.
- 2.2 For the purposes of this SDS model, it is proposed that we target persistent offenders aged 16 to 21 years who may have been convicted of a range of offences which are not of a serious nature, and where probation is not considered appropriate. It is recognised that the transition from the children's hearing system to the adult criminal justice system can be problematic for young offenders. The benefits of a SDS would be that it would provide an opportunity within the adult criminal justice system to assess and monitor offender engagement and compliance. Dependant on the offenders response to the SDS one option could be a short probation order following this.

3. Aims

- 3.1 The aim of the SDS model is to reduce the numbers of young offenders receiving custodial sentences by offering a new innovative time limited package of support and supervision within an existing legislative framework. This would provide sentencers with an additional structured disposal within a framework of reporting accountability. Reconviction rates from custody are around 64% nationally and compliance with Probation and Community Service Orders among young people is poor.

- 3.2 Glasgow Criminal Justice Social Work has conducted an analysis of all Social Enquiry Reports (SERs) submitted to Glasgow Courts on 16 -21 year olds between 1st June 2006 and 1st June 2007 to determine the target group for this new disposal. This information is attached as appendix 1.
- 3.3 The total number of SERs requested during this period was 2137. Of this total 163 were undertaken on female offenders and 1,947 on male offenders.
- 3.4 From this SER analysis, the eight most common offence categories in Glasgow are: -
- Assault (308 SERs)
 - Carrying an Offensive Weapon/Knife (270 SERs)
 - Breach of the Peace (169 SERs)
 - Police Assault (85 SERs)
 - 5.Theft/Robbery (79 SERs)
 - RTA offences (76 SERs)
 - Failure to comply condition
 - Breach of probation / CS

The use of the SDS will of course be determined by the sentencers

- 3.5 The main disposal following submission of SERs for this group was custodial sentences, with 301 offenders over the course of the year being given a period of imprisonment (detention). The second most common disposal was a deferred sentence of three months or more, which points to the existing use of non-structured deferment by the courts as a method of initially dealing with these cases. This may indicate the court's willingness to consider a structured deferred sentence model as an alternative.
- 3.6 Probation was the third most common outcome with 227 disposals and Community Service fourth with 210. 101 warrants to apprehend were issued which indicates that a substantial number of the offenders failed to attend court and were subsequently placed at a substantially higher risk of receiving a custodial sentence. Of the remaining cases, 68 were remitted to the children's hearing system and 13 placed on Restriction of Liberty Orders.

4. SDS Model of Intervention

- 4.1 Currently, Criminal Justice Social Work is not funded to supervise deferred sentences; however, deferred sentences are commonly used by the courts for a variety of purposes. There is no data currently recorded by CJSW on the primary reason or outcomes of deferments for this target group.
- 4.2 A structured deferred sentence model of intervention could serve as a valid non-custodial option for young offenders. This should allow them the opportunity to demonstrate that they are motivated to address their offending behaviour and cooperate with a structured and offence focused programme. This would also support them with other areas of criminogenic need which may include: -

- Addictions, particularly alcohol misuse
- Accommodation
- Health/Mental Health
- Employability issues
- Use of time
- Relationship issues
- Bereavement / trauma
- Offending behaviour

4.3 This SDS model will be based on a short structured intervention approach. Many of the young of offenders will have alcohol and drug related problems which will require specialist intervention. In particular, this will be the primary focus for those convicted of public order offences alongside structured work to address offending behaviour.

4.4 This model of intervention would not be suitable for sex offenders and those young offenders convicted of offences of serious or domestic violence, as the structured deferred sentence is likely to be regarded as a lower tariff disposal.

5. Assessment

5.1 Assessment will take place at the SER stage within the combined assessment of risk of re-offending via LSI-R and risk of harm via the current risk assessment framework.

5.2 A Structured Deferred Sentence should be considered primarily when the young offender is assessed as a low to medium risk of re-offending on the LSI-R bandings, but who has exhibited a level of criminogenic need with clearly identified issues relating to drug and alcohol use, alongside other static and dynamic risk factors identified in the LSI-R risk assessment.

6. Proposed Model

6.1 It is anticipated that the SDS model will last for a period of six months with a built in three month court review, at which point a progress report will be submitted to the sentencing sheriff or magistrate. It is hoped that the sentencer will remain consistent throughout the period of the SDS, although this will have to be negotiated via the Sheriff Principal. At the end point of the SDS intervention, it is anticipated that a Supplementary Social Enquiry Report (SSER) will be submitted to the court to consider the full progress of the offender over the six months SDS period and reach a final disposal of the case. The request for the SSER should be built into the original SER should an SDS be the preferred option.

7. Supervision Action Plans

7.1 The supervision action plan for the structured deferred sentence will be reviewed formally at the three month stage and the progress report will be submitted to the sentencer.

- 7.2 The offender will be involved in the development of their own supervision action plan, which can be augmented should there be any changes to the offender circumstances or the profile of criminogenic need.
- 7.3 In order to measure outcomes, LSI-R will be used at the initial SER stage and again at the six month stage to measure any observable reduction in the risk of re-offending. This data can then be incorporated into the supplementary social enquiry report at the end of the term of supervision.
- 7.4 In addition, self-report information from the offender will be incorporated alongside a report from the Scottish Criminal Records Office.
- 7.5 Given the nature of a structured deferred sentence, a good behaviour report from the fiscal should be requested for the six month stage to enable the court to have any data on any accumulation of charges during the SDS.

8. Focus of Intervention

- 8.1 The focus of work will be areas of criminogenic need although it will take into account individual circumstances and the wider social and personal needs of the individual concerned.
- 8.2 It is anticipated that a structured programme will be the main method of intervention during the six month period of the SDS should work on offending behaviour be identified as the main focus of the Supervision Action Plan

The supervision action plan may focus on

- Addiction
- Offending behaviour
- Employability
- Health
- Relationship issues

- 8.3 It is anticipated that the supervising officer holding the case will primarily be involved in managing the initial referral processes and the implementation of the Supervision Action Plan, with relevant components of the work being undertaken by other services, both within wider social work services and external partners.
- 8.4 In the case of employability focused action plan a referral will be made within the first month of the SDS to employability services for initial assessment, in line with the newly introduced employability action plan for criminal justice services. Progress in this regard will be tracked throughout the course of the SDS with a view to recording the outcomes of any referral to employment or training agencies at the termination of the intervention.
- 8.5 Should alcohol be identified as a main contributory factor in the offending behaviour, a referral will be proactively made, which will focus on an educational and/or brief intervention model approach. This should examine peer group interactions in relation to alcohol misuse and referral for alcohol counselling and education, if deemed appropriate.
- 8.6 Similarly, with respect to problem drug use, referrals will then be made and tracked to the local Community Addiction Team, initially for baseline

assessment, with a view to fast track access to drug treatment services at a local level.

- 8.7 Additionally, it is anticipated that there should be input from local community liaison police officers during the course of the SDS and this protocol may develop should the model prove successful. This relationship with the local community liaison officers may be of assistance in order to report on the effectiveness of the SDS and in measuring the impact on the young person's risk of re-offending.

9. Level of Contact

- 9.1 An agreed level of contact will be established from the outset of the SDS, to enable the development of a supportive and trusting professional relationship. It is anticipated that a minimum of one supervision session will be offered weekly for the first month of the SDS, at which point a minimum of fortnightly contact will be maintained for the duration of the next two months until the three month court review.
- 9.2 Following the submission of the progress report for the court review at the 3 months stage, the level of contact can be varied but will be dependant upon the overall progress of the individual concerned. Issues of compliance and feedback from the participating services will be significant factors in this decision, and the sentencer may well offer some guidance or instruction in this regard, which will determine the level of contact for the remainder of the SDS. It is expected that the supervising officer will attend the 3 month court review with the offender.
- 9.3 Should the Supervision Action Plan identify partner agencies as the main providers e.g. employability or addiction services, the level of contact with the supervising officer can be reduced after one month of the SDS start date.

10. Conclusion

- 10.1 This model reflects the priorities outlined in the Community Justice Authority Area Plan and its Improvement Agenda and in the Criminal Justice Social Work Strategic Plan (2008-2011). It would go some way to meeting a level of unmet criminogenic need, which is apparent from feedback, and the high level of persistence amongst this target group.
- 10.2 It is quite clear that a significant number of young people are receiving custodial sentences when an alternative, intensive but brief intervention on a Structured Deferred Sentence could significantly reduce their risk of re-offending and enable the court to consider a variety of alternative disposals. Should the risk of both re-offending and harm remain static or increase during the period of the SDS, and then more established community based disposals such as Probation, Community Service and Drug Treatment and Testing Orders could then be considered by the sentencer.

10.3 This model is proposed as an innovative use of deferment that could be implemented using existing legislation and delivered by Glasgow's Criminal Justice Social Work Services, in partnership with commissioned services and partner agencies.

Martin Coyle, Senior Officer
Criminal Justice Social Work Services

7th February 2008

Appendix 1: Criminal Justice Aggregate Report

All SERs
Clients aged 16-21 (Inclusive)

Date due: 1st June 2006 – 1st June 2007

Reports Due	2137
Not Submitted	290
<u>Total Submitted</u>	<u>1847</u>

Of the reports due, 163 were requested on Females and 1974 on males.

Main Offences: General Bandings

Assault	308
Carrying offensive weapon or knife	270
Breach of the Peace	169
Police Assault	85
Theft/Robbery	79
RTA offences	76
Failure to comply conditions	74
Breach Probation or CS	58
Misuse Drugs	44
Attempted murder	11
Racially aggravated offences	20

Main Disposals

Custody	301
Deferred for 3 months or more	234
Probation	227
Community Service	210
Warrant to apprehend	101
Remitted to children's hearing	68
Restriction liberty order	13



Glasgow
Community
Justice
Authority

Report to: Glasgow Community Justice Authority

Report by: Planning & Development Officer

Date: 19 February 2008

Contact: Gillian Little, 0141 287 0153

Mental Health Services

Purpose of Report:

This report provides a brief progress report on work related to Mental Health Services for Glasgow. This is a priority area for the CJA for the Area Plan 2008 – 11.

The Scottish Government have requested a report on current services with reports of good practice and/or recommendations for improving current practice by 1st April 2008. The CJA is collating information through a questionnaire to relevant services. This is being followed up by a practitioner event on March 10th 2008. This event will mark the start of the work to implement the actions in the Area Plan over the coming three years.

This event will also provide an opportunity for Glasgow services to feed into the **Thematic Inspection of Severe And Enduring Mental Health Problems in Prison** being undertaken by HM Inspectorate of Prisons.

Recommendations:

- Note the work of the CJA on Mental Health Services for Offenders in response the Scottish Government request.
- Approve the submission of a report on Mental Health services to the Scottish Government by 1st April 2008, subject to approval at a future CJA Board meeting.
- Request further reports on the priority area of Mental Health over the period of the Area Plan 2008-11.

1 Background

- 1.1 Glasgow Community Justice Authority has been asked by the Scottish Government, Offender Mental Health Working Group, to bring the key local agencies together to scope out local models of working with offenders with mental health problems, especially at the lower end of the spectrum, and to report back to the Group with examples of good practice and/or proposals for improving current practice.
- 1.2 As a result of the work a national paper will then be submitted to the National Advisory Body for its consideration. In this way there is the opportunity for the CJAs to help shape the future direction of policy, building on local practice and experience.
- 1.3 This request follows from an initial exercise conducted by the Scottish Government. Glasgow CJA made an initial response to this consultation but recognises that there are a wider range of agencies providing services in this field. The scope of the work has been broadened to include non criminal justice specific mental health services in the statutory and voluntary sectors.

2 Consultation Activities

- 2.1 We are currently conducting a survey of Glasgow based services who will have contact with offenders or ex-offenders with mental health needs. This will allow us to estimate levels of demand for services, training needs and to identify views on good practice, partnership and gaps in service.
- 2.2 We will use this data to inform the programme for a half day event to be held on 10th March 2008. This will invite selected practitioners and managers to an event that will provide the policy and practice context, share the findings from the questionnaire and promote a discussion of the 'offender journey' between services and how it can be improved.
- 2.3 The day will also have a final session where attendees can choose to participate in the HM Inspectorate of Prisons Thematic Inspection of Severe and Enduring Mental Health Problems in Prison. This is a national review that will report later this year.
- 2.4 A final report from both the questionnaire findings and discussions on the day, with recommendations where appropriate, will be prepared and sent to the Scottish Government by 1st April 2008. This will be draft and subject to final approval at the next CJA Board on 13th May 2008.

3 Area Plan Actions

- 3.1 The event on the 10th and report from this will also provide a basis for work towards actions within the Area Plan 2008-11. This will involve engagement with a wide range of providers to **'ensure greater consistency and continuity in referrals and treatment for mental health services between in prison and in the community'**. Regular reports on the progress of this work will be provided to the Board over the period of the plan.